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Abstract:

Medellín is the second largest city of Colombia with more than 2 million inhabitants according to the latest census and with more than 240,000 public and private buildings. It is located on an intermediate seismic hazard area according to the seismic zonation of Colombia although no destructive earthquakes have occurred having as a consequence low seismic risk awareness among its inhabitants. Using the results of a fully probabilistic risk assessment of the city with a building by building resolution level and considering the dynamic soil response, average annual losses by sectors as well as casualties and other direct effects are obtained and aggregated at county level. Using the holistic evaluation module of the multi-hazard risk assessment CAPRA platform, *EvHo*, a comprehensive assessment that considered the social fragility and lack of resilience at county level is performed making use of a set of indicators with the objective of capturing the aggravating conditions of the initial physical impact. The Urban Seismic Risk Index, *USRi*, is obtained at county level which is useful to communicate risk to decision-makers and stakeholders besides making easy identifying potential zones that can be problematic in terms of several dimensions of the vulnerability. This case study is an example of how a multidisciplinary research on disaster risk reduction helps to show how risk analysis can be of high relevance for decision-making processes in disaster risk management.

Keywords:

Urban seismic risk index; urban resilience; holistic risk assessment; probabilistic seismic risk analysis; CAPRA.

1. INTRODUCTION

Several probabilistic seismic risk analysis have been conducted worldwide at different resolution levels and with different objectives, estimating the physical damage in terms of mean damage ratios (MDR), average annual losses (AAL) and probable maximum losses (PML) (Ordaz et al. 2000; Barbat et al. 2010; Lantada et al. 2010; Salgado-Gálvez et al. 2013; 2014a; 2015a, Zuloaga et al. 2013; Marulanda et al. 2013; IBRD and The World Bank 2013; Cardona et al. 2014; Silva et al. 2014; Ahmad et al. 2014). Quantifying risk from a physical point of view, although important, is only the first step in a comprehensive disaster risk management scheme (Cardona et al. 2008a; 2008b; Cardona 2009; Marulanda et al. 2014) after which, it is important to further use those results in disaster risk management related strategies. It is clear that the physical is not the only dimension and hence those results can be used as input data for a comprehensive, holistic, risk analysis (Cardona 2001; Carreño 2006; Carreño et al. 2007, Carreño et al. 2012; 2014). A holistic approach has also been included in the MOVE framework (Birkmann et al. 2013), one that outlines key factors and different dimensions to be addressed when assessing vulnerability in the context of natural hazards, as considered herein.

This paper presents the complete and final results of the urban seismic risk index, *USR_i*, estimation for the city of Medellín, Colombia, based on a holistic approach for which a preliminary assessment had been previously conducted (Salgado-Gálvez et al. 2014b). Medellín is the second largest city in Colombia with more than 2.2 million inhabitants in the urban area and where many industries and financial facilities have their headquarters. The city is located on a valley on the east side of the western cordillera of the North Andean zone and lies on an intermediate seismic hazard zone where earthquakes associated to different active seismic faults can generate important damages and disruptions on its infrastructure (AIS 2010; Salgado-Gálvez et al. 2010; 2014a; 2014c; 2015b). The urban area of the city is divided into 16 counties (*comunas*), each of them with approximately the same area but with important differences from a social, economic and infrastructure perspective. During recent years, Medellín has experienced a rapid urban growth and transformation, and different areas of the city have changed in terms of building classes, population density and availability of public spaces since low rise houses have been demolished to build high-rise structures to accommodate a larger amount of inhabitants, a process clearly identifiable in the medium-high and high income zones of the city.

A holistic risk assessment at urban level, which accounts for the vulnerability in several of its dimensions, requires a combination of the physical risk results with aspects that reflect social fragility and lack of resilience (Carreño et al. 2012). In this context, social fragility is measured by means of variables that contribute to a *soft* risk related to the potential consequences over the social context, trying to capture issues related to human welfare such as social integration, mental and physical health, both at an individual and community level (Cardona 2001). On the other hand, lack of resilience is related to deficiencies in coping with the disasters and in recovering from them; these latest also contribute to the *soft* risk or the second order impact factor over exposed communities. Resilience is an adaptive ability of a socio-ecological system to cope and absorb negative impacts as a result of the capacity to anticipate, respond and recover from damaging events; therefore, it is important to know the lack of resilience since it has been proven to be an important factor of the overall vulnerability; aspects that are captured by means of a set of indicators (Cardona 2001; Carreño et al. 2007).

51 For this case study, all the physical risk indicators are obtained starting from damage and loss
52 events that can be calculated by using fully probabilistic methodologies, such as the one of the
53 CAPRA¹ platform, by convoluting hazard and vulnerability for the exposed elements
54 ([Cardona et al. 2010; 2012; Salgado-Gálvez et al. 2014a; Velásquez et al. 2014](#)). For this
55 study, the probabilistic physical risk results obtained by Salgado-Gálvez et al. (2014a) using
56 CAPRA are complemented by estimating injured, deaths, homeless and unemployed on a
57 building by building basis, also based on a fully probabilistic approach and grouping the
58 results by counties.

59

60 The USR_i is defined as a combination of a physical risk index, R_F , and an aggravating
61 coefficient, F , in the following way: $USR_i = R_F (1+F)$ where R_F and F are composite
62 indicators ([Carreño 2006; Carreño et al. 2007](#)). R_F is obtained from the probabilistic risk
63 results, while F is obtained from available data regarding political, institutional and
64 community organization aspects which usually reflect weak emergency response, lack of
65 compliance of existing codes, economic and political instability and other factors that
66 contribute to the risk creation process ([Carreño et al. 2007; Renn 2008](#)). This approach has
67 also been applied at different resolution levels ([Daniell et al. 2010; Burton and Silva 2014](#))
68 and has been integrated in toolkits, guidebooks and databases for earthquake risk assessment
69 ([Khazai et al. 2014; 2015; Burton et al. 2014](#)). Since not always the same information in terms
70 of indicators is available for the area under study, each assessment constitute a challenge in
71 the way that the descriptors are selected and in some cases calculated.

72

73 The multi-hazard risk assessment CAPRA platform holistic risk assessment module, *EvHo*
74 (CIMNE-RAG 2014), has been used in this work, which is a tool that incorporates directly the
75 output files of the physical risk estimation made using CAPRA-GIS (ERN-AL 2011), the
76 probabilistic risk calculator module of the CAPRA platform. The module defines factors and
77 their corresponding weights to calculate R_F and F ; it also incorporates a procedure based on
78 transformation functions, allowing the conversion of each factor into commensurable units
79 and calculates the aggravating coefficient for each analysis area. The USR_i is obtained at
80 county level according to the flowchart of Figure 1. All these computations are made possible
81 by the modular characteristics of the CAPRA platform. Since risk analysis can be performed
82 at different resolution levels, the tool allows the selection of the desired level, and if the risk
83 has been calculated on a more detailed scale, it groups the results into the desired units.

84

85 For the social fragility (F_{FSi}) and lack of resilience (F_{FRi}) indexes, the user can define the
86 number of factors and assign the weights to be used in each category; as in the case of the
87 physical risk, the user can also select the transformation function in conjunction with the
88 correspondent minimum and maximum limits for each factor. Once the above mentioned
89 parameters are defined by the user, the Urban Seismic Risk Index (USR_i) is calculated for the
90 selected resolution level and results can be exported into tables, charts and maps in *shapefile*
91 format.

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¹ Comprehensive Approach to Probabilistic Risk Assessment (www.ecapra.org)

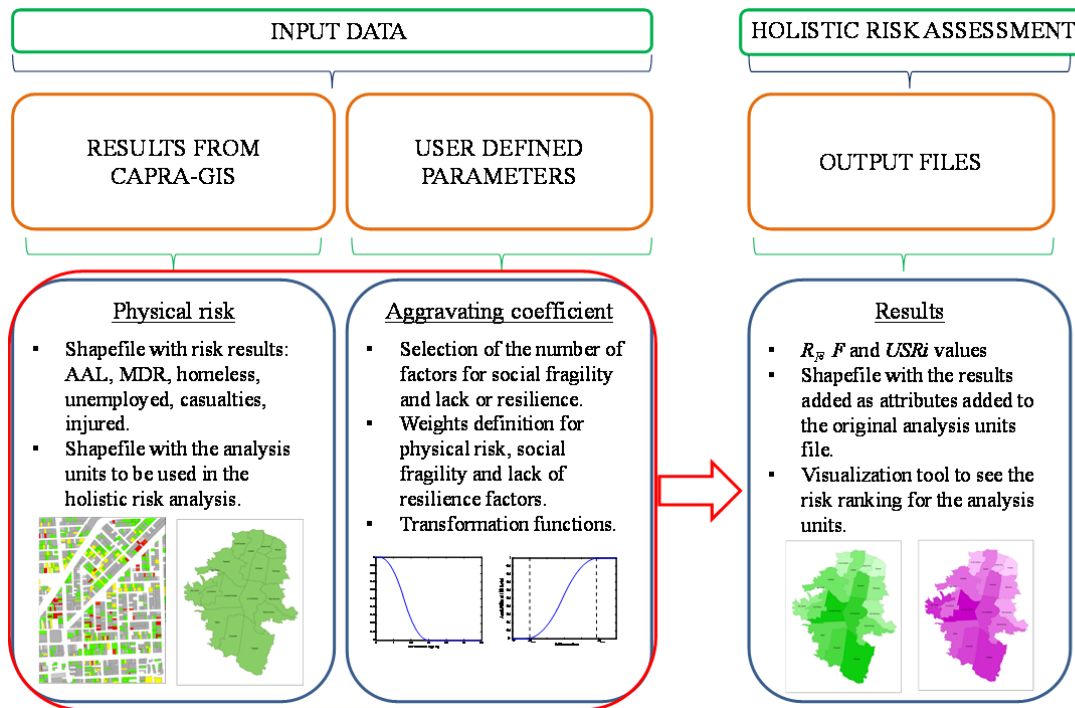


Figure 1 CAPRA's holistic risk assessment module flowchart

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The whole process is performed within a framework in which uncertainties related to the physical damage and loss assessment are also considered by using probabilistic methodologies. Scientific uncertainties become philosophical uncertainties since there will be an impact on society when a decision is made; thus, it is important to know where they are and how they have been considered or not (Caers 2011), and since the objective of this kind of assessments is to derive in actions related to risk reduction, this aspect is worth to be at hand.

Obtaining risk results from a holistic perspective highlights the socioeconomic factors that contribute most to the aggravating coefficient, F , and they should help stakeholders and policy makers in the integral disaster risk management. Measuring risk with the same methodology in all counties of an urban area like Medellín allows a direct and appropriate comparison of the obtained results and it can help in prioritizing the areas for developing disaster risk reduction and management strategies. Also, the final result can be disaggregated and the main risk drivers after the holistic risk assessment can be highlighted and in this stage of the study, after complementing the preliminary results obtained by Salgado-Gálvez et al. (2014a), for the first time this procedure is performed and shown for the county with the highest USR_i to clearly present which are the descriptors that are contributing the most in each of the indexes (physical risk, social fragility and lack of resilience) and then, the results are a useful basis for the development of specific strategies to improve their performance in their corresponding fields of action.

Holistic evaluations of seismic risk at urban level have been performed in recent years for different cities worldwide (Carreño et al. 2007; Marulanda et al. 2013) as well as at country level (Burton and Silva 2014) and have proven to be a useful way to evaluate, compare and communicate risk while promoting effective actions toward the intervention of vulnerability conditions measured at its different dimensions. Although at first it can be seen simply as another case study based on a well-known methodology, on the one hand, this study

124 incorporates a set of probabilistic descriptors in the side of the physical risk that had never
125 been assessed in Medellín while, on the other hand, since the main purpose is to raise risk
126 awareness and, not a generally agreed practice on a holistic risk assessment framework exists,
127 the development of case studies that consider different methodologies (Brink and Davidson
128 2014) to obtain the input data can serve as examples for future comparisons of the
129 approaches.

130
131 This is the first time that a study following the above mentioned methodology is conducted
132 with a high resolution in all the aspects (seismic hazard, exposure and socio-economic
133 descriptors) and the results are useful to identify risk driver factors that are not associated only
134 to the physical vulnerability of the dwellings but also to social and poverty factors that should
135 be examined and tackled in an integral way, stressing out that poverty is not necessarily the
136 same as vulnerability. The importance of risk analysis has been understood at different
137 decision-making levels but the need of being incorporated as a development issue by
138 governments is still on its way. Finally, it also constitutes an example of how an integrated
139 research on disaster risk reduction can reduce the gap between the risk analysis and its
140 relevance for risk management decision-making processes (Salgado-Gálvez et al. 2014b).

141

142 **2. PROBABILISTIC PHYSICAL SEISMIC RISK AND DIRECT IMPACT** 143 **ASSESSMENT**

144

145 The seismic risk analysis from a holistic perspective requires the calculation of a set of factors
146 that are related to the direct effects of the hazardous events on the exposed elements and to the
147 consequences in terms of the possibility of occupying the buildings after the city has been
148 struck by an earthquake. The first factor corresponds to the AAL by sector, where four
149 different categories are included (residential, commercial, institutional and industrial). The
150 other factors are related to the expected number of deaths, injuries, homeless and
151 unemployed. This section presents the methodology followed for the calculation of these
152 factors.

153

154 **2.1 Physical seismic risk analysis methodology**

155

156 For a fully probabilistic seismic risk analysis, different input data for the hazard, exposure and
157 physical vulnerability are required. Seismic hazard is represented by means of a set of
158 stochastic events generated using the program CRISIS 2007 (Ordaz et al. 2007), which is the
159 seismic hazard module of CAPRA; each event associated to the different seismogenetic
160 sources identified at country level (AIS 1996; 2010; Paris et al. 2000; Taboada et al. 2000;
161 Pulido 2003; Salgado-Gálvez et al. 2010; 2015b); for each event, hazard intensities in terms
162 of their first two statistical moments are obtained for different spectral ordinates to take into
163 account the fact that structures with different dynamic characteristics have different
164 earthquake solicitations for the same event. Since the city also has a seismic microzonation
165 (SIMPAD et al. 1999) it has been considered in the analysis by determining spectral transfer
166 functions for each homogeneous soil zone in order to calculate the hazard intensities at
167 ground level. The exposure database consists of the portfolio of buildings, both public and
168 private, and is comprised by 241,876 elements (Alcaldía de Medellín 2010) that have been
169 identified, characterized and associated to a building class. Physical vulnerability is
170 represented by means of vulnerability functions that allow both a continuous and probabilistic
171 representation of the loss associated to different hazard intensities, in this case corresponding
172 to the spectral acceleration for 5% damping, an intensity measure that correlates well with the
173 seismic performance of structures (Luco and Cornell 2007). More details about the employed

174 methodology and information for the physical risk analysis can be found in Salgado-Gálvez et
175 al. (2014a).

176

177 Since all input data have been represented using a probabilistic approach, the loss calculation
178 process can follow the methodology proposed by Ordaz (2000) and that is used in the
179 CAPRA platform, where a convolution between the hazard and vulnerability of the exposed
180 elements is performed. The main output of these assessments is the loss exceedance curve
181 (LEC) which relates loss values in monetary units, with their annual exceedance rates. The
182 LEC is calculated using the following expression:

183

$$184 \quad v(l) = \sum_{i=1}^N \Pr(L > l | Event_i) \cdot F_A(Event_i) \quad (Eq. 1)$$

185

186 where $v(l)$ is the rate of exceedance of loss l , N is the total number of earthquake events that
187 comprise the stochastic set and conform with the seismic hazard in the area under analysis, F_A
188 ($Event_i$) is the annual frequency of occurrence of the i^{th} earthquake event, while $\Pr(L > l | Event$
189 $_i)$ is the probability of exceeding l , given that the i^{th} event occurred. The sum of the equation
190 includes all potentially damaging events from the stochastic set. The inverse value of $v(l)$ is
191 the return period of the loss l , denoted as Tr . Once the LEC is obtained, other risk metrics
192 such as the AAL can be obtained by calculating the area under the LEC. This metric
193 constitutes the first physical risk factor required to be determined for the study presented
194 herein. AAL can also be directly computed, leading to exactly the same value using the
195 following expression:

196

$$197 \quad AAL = \sum_{i=1}^N E(L | Event_i) \cdot F_A(Event_i) \quad (Eq. 2)$$

198

199 where $E(L | Event_i)$ is the expected loss value given the occurrence of the i^{th} event and
200 $F_A(Event_i)$ is the associated annual occurrence frequency of the same event. AAL constitutes
201 a robust indicator since it can represent risk at different resolution levels and also captures the
202 participation on the overall risk of the small and frequent events as well as the high and low
203 frequency events while also being insensitive to uncertainty as is explained later (Ordaz
204 2000).

205

206 Uncertainties related to hazard and physical vulnerability, defined according to their
207 characteristics (temporal and spatial for the hazard and intensity-dependent for the
208 vulnerability), are considered in the loss assessment; thus the result of the calculation process
209 is a specific loss probability distribution for each hazard event. In the case of risk results in
210 terms of losses, a Beta distribution is defined through a central value (mean) and its dispersion
211 or uncertainty measure (variance). The latter is considered an appropriate probability
212 distribution for modeling losses since results are always defined between 0.0 (no loss) and 1.0
213 (total loss) and since only direct losses are considered at this stage, the maximum possible
214 loss is then the total exposed value.

215

216 **2.2 Physical risk results for Medellín**

217

218 Physical risk is calculated on a building by building resolution level and the obtained results
219 are grouped by counties according to the location of each dwelling. It is well known that for
220 the calculation of the AAL an arithmetical aggregation process can be applied to both

221 counties and sectors. Table 1 shows the values in relative terms to the total exposed value by
 222 county and by sector in Medellín. Blank values (-) correspond to sectors that are not
 223 representative in the corresponding county. AAL seeks to give an overall and comprehensive
 224 representation of the risk levels, through a robust indicator and not only by loss values for
 225 earthquake events. AAL is calculated considering the participation of all the events, by
 226 multiplying the expected loss by its annual occurrence frequency, for each event. The AAL,
 227 when calculated by means of Equation 2, cannot have associated any uncertainty measure
 228 because it represents the loss results in annualized terms which, on the other hand, represent a
 229 mathematical expectation, not an uncertainty measure.

230
 231

Table 1 Relative AAL (%) by county and by sector in Medellín

County	Sector			
	Commercial	Industrial	Institutional	Residential
1- Popular	2.95	-	-	2.65
2 - Santa Cruz	1.26	-	-	1.59
3 - Manrique	2.79	-	3.11	2.67
4- Aranjuez	1.51	-	1.43	1.53
5 - Castilla	2.57	2.75	2.94	2.81
6 - Doce de Octubre	3.25	-	-	3.39
7 - Robledo	1.93	-	2.20	2.21
8 - Villa Hermosa	6.68	-	-	5.89
9 - Buenos Aires	6.03	-	-	5.70
10 - La Candelaria	3.68	3.70	3.76	3.41
11 - Laureles Estadio	3.72	-	3.27	3.55
12 - La América	4.42	-	-	4.66
13 - San Javier	3.22	-	-	2.93
14 - Poblado	5.12	4.67	-	4.85
15 - Guayabal	3.80	3.38	-	3.40
16 - Belén	3.30	-	3.59	3.49

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234 **2.3 Death, injured, homeless and unemployed estimation for Medellín**

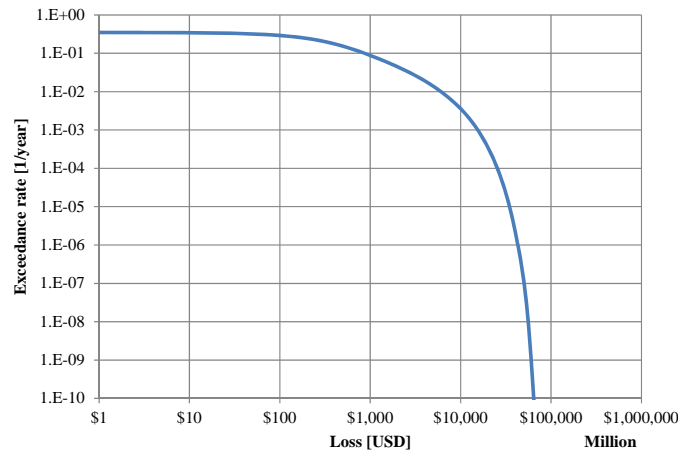
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236 A fully probabilistic risk analysis is normally conducted for the complete set of hazardous
 237 events that comprise the hazard representation. However, for the purpose of estimating death,
 238 injured, homeless and unemployed, this study has been conducted for a single event where
 239 only one event is considered as N in Equation 1. By setting the annual frequency of
 240 occurrence of the selected one to 1.0, Equation 1 will provide the probability of occurrence of
 241 the loss given the occurrence of the selected event, and not the annual frequencies of
 242 occurrence. Though the annual frequency of occurrence of it has been set equal to 1.0, and it
 243 represents a deterministic approach for the temporal probability of occurrence, hazard
 244 intensities are computed for the first two statistical moments representing the hazard
 245 uncertainties that, together with the vulnerability uncertainties, are included in the loss
 246 calculation process as explained above; therefore, the loss calculation is still probabilistic.

247

248 The event was chosen out of the more than 2,500 included in the stochastic set with the
 249 selection criteria of that event generating a direct economic loss of similar order of magnitude
 250 than that of a 500 years mean return period. That value is read from the LEC shown in Figure
 251 2 and that return period is considered of relevance for the design of emergency plans in
 252 Colombia (SDPAE 2002). It is important to bear in mind that the return period of the loss is
 253 different from the return period of the seismic event since, in this case, there is correlation in
 254 the losses and uncertainties in the ground motion and physical vulnerability values (Bazzurro
 255 and Luco 2005; Bommer and Crowley 2006; Park et al. 2007; Crowley et al. 2008; Salgado-

256 Gálvez et al. 2014a). The expected loss for the selected return period obtained from the LEC
 257 is estimated in around 12 billion USD² which represents about 14% of the total exposed
 258 value. Loss exceedance rates are calculated by using the total probability theorem and because
 259 of that, for any loss level, the exceedance rate is calculated as the sum of all the events with
 260 probability of exceeding said loss level. In this case, the uncertainty is being considered in the
 261 calculation of the exceedance probabilities and then, the annual exceedance rates obtained
 262 cannot have associated an uncertainty measure because they are probabilities calculated for a
 263 specific loss value.
 264



265 **Figure 2** LEC for the portfolio of buildings of Medellín (Salgado-Gálvez et al. 2014a)
 266
 267

268 Three different sets of vulnerability functions were used to calculate the required factors. The
 269 first set corresponds to the physical vulnerability functions to calculate the mean damage ratio
 270 (MDR) for each element which captures the distribution of damage values in each building
 271 class given a seismic intensity. If this parameter has a value higher than 20%, the building is
 272 considered to be unsafe to be occupied and thus, depending on its use, its occupants are
 273 considered either homeless or unemployed. The second and third sets of functions have to do
 274 with the deaths and injured estimation and depend on the building class.
 275

276 For the estimation of deaths and injuries, fatality rates proposed by Jaiswal et al. (2011) were
 277 selected and also, a workday scenario is assumed. Given that occupation is a dynamic
 278 parameter and the day and time of the earthquake cannot be established with this approach, a
 279 rate of 60% occupancy, which corresponds to an average occupation according to Liel and
 280 Deierlein (2012), was used for the calculation, as previously chosen in Salgado-Gálvez et al.
 281 (2015c).
 282

283 The selected seismic event is associated to the Romeral Fault System which is the one that
 284 controls the seismic hazard level for medium and long return periods in Medellín (AIS 2010).
 285 Table 2 shows the characteristics of the selected event in terms of location, depth and
 286 magnitude.
 287

² An exchange rate of 1USD=3,000COP has been used in this study

288

Table 2 General characteristics of the selected event

Longitude	-75.69°
Latitude	6.24°
Depth	12 Km
Magnitude	6.9
Mean return period	306 Years

289

290

291 Table 3 shows the estimated direct impact results of the selected event in terms of economic
 292 loss, deaths, and injuries as well as homeless and unemployed, while Figure 3 shows the
 293 shakemap in terms of the peak ground acceleration (PGA), at bedrock level, of the selected
 294 event in the area of analysis. That value was modified through the transfer functions to
 295 account for the local dynamic soil response. Figure 4 shows the MDR distribution for
 296 Medellín.

297

298

Table 3 Result of the direct losses for the selected event

Seismogenetic source	Romeral Fault System
Expected loss (Million USD)	10,963
Deaths	51,780
Injuries	68,165
Homeless	177,671
Unemployed	37,547

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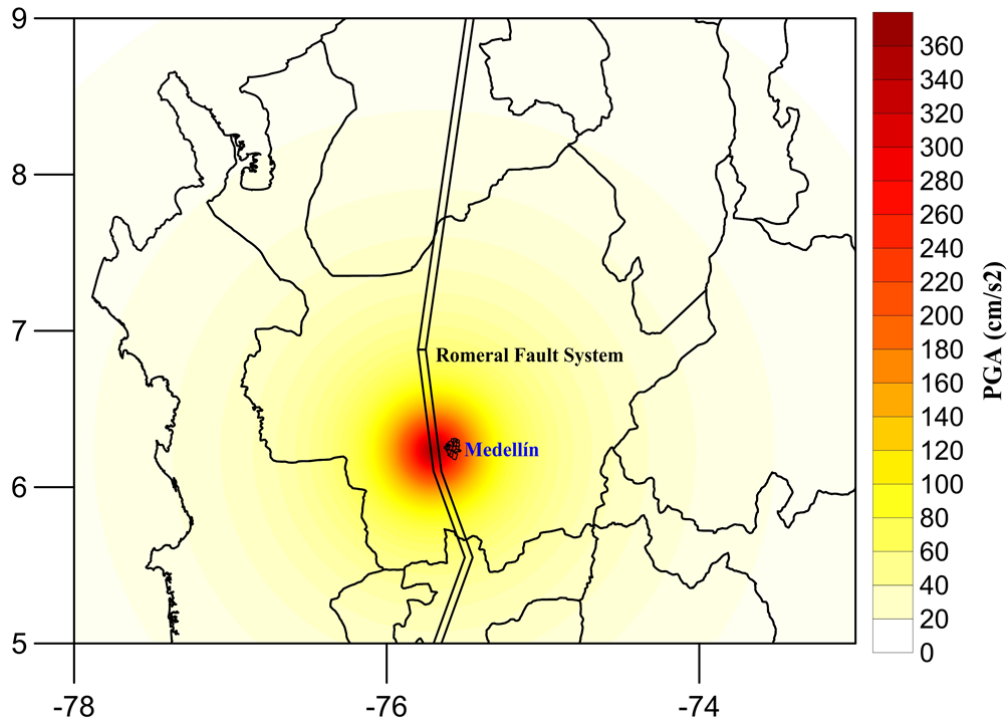


Figure 3 Shakemap for PGA of the selected event (cm/s^2) at bedrock level

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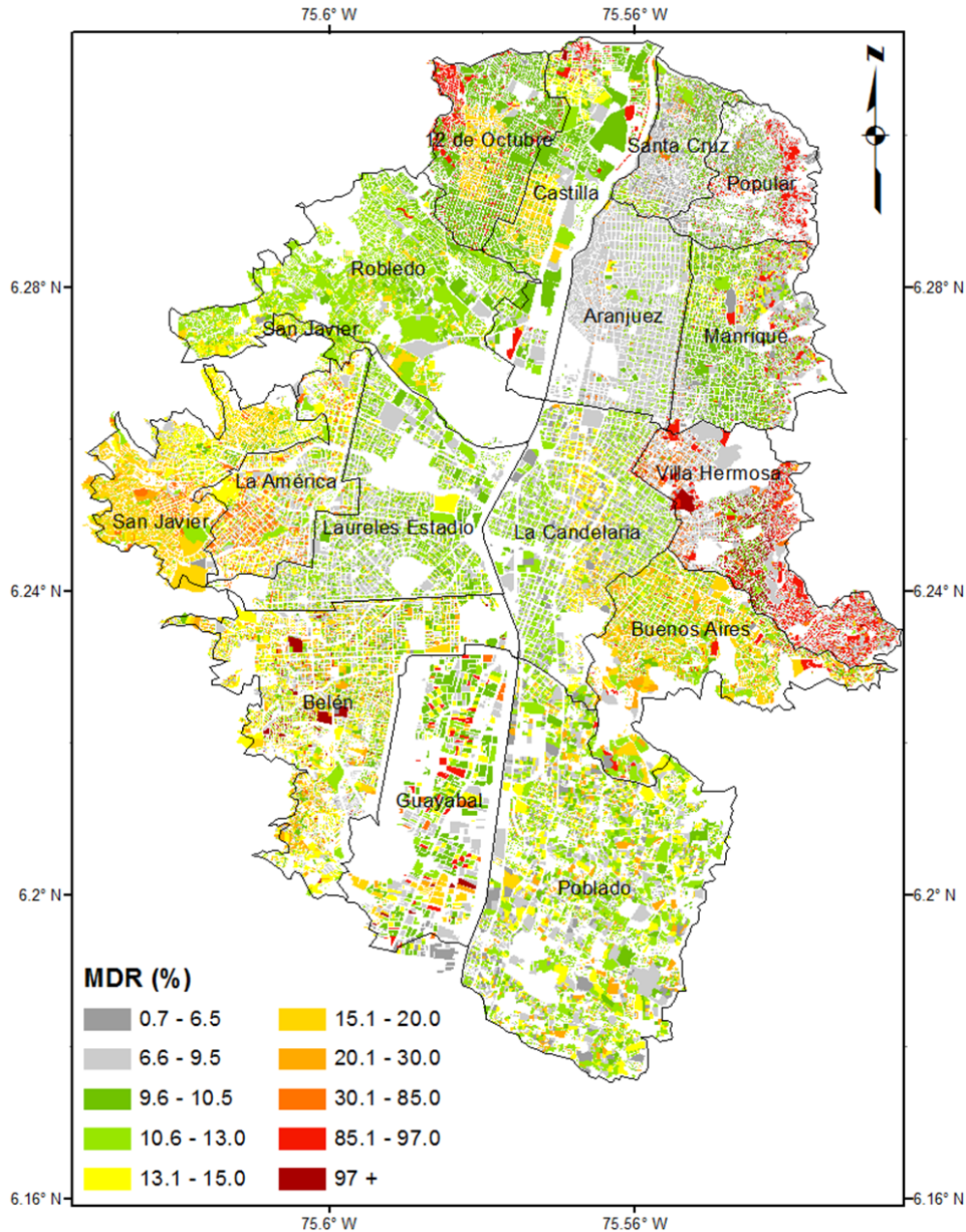


Figure 4 MDR (%) estimation for the portfolio of buildings in Medellín

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From the obtained results it can be seen that the highest MDR occurs in *Villa Hermosa* County which is located on the eastern part of the city where the high structural vulnerability is due to the large number of masonry units combined with the amplification factors in the short period range given the soil characteristics of the city (SIMPAD et al. 1999). Though *Aranjuez* County has a significant participation of masonry dwellings, because of local soil response characteristics, far less damage and losses are observed for this event. More details about the characteristics of the assets as well as the assigned vulnerability functions are given by Salgado-Gálvez et al. 2014a. To better understand the building stock distribution along the city, Table 4 shows the percentage of building classes and the total number of dwellings by County.

Table 4 Building class distribution by County

County	Building class (%)						Number of dwellings
	Masonry units	Wooden units	Steel units	Reinforced concrete frames units	Reinforced concrete shear wall units	Non-engineered units	
1- Popular	40.1	30.1	-	-	-	29.8	16,629
2 - Santa Cruz	65.5	29.7	-	-	-	4.9	13,016
3 - Manrique	85.0	-	-	15.0	-	-	21,037
4 - Aranjuez	69.4	-	-	30.6	-	-	18,708
5 - Castilla	90.0	-	-	10.0	-	-	12,597
6 - Doce de Octubre	84.8	15.2	-	-	-	-	19,909
7 - Robledo	80.1	10.1	-	9.7	-	-	20,674
8 - Villa Hermosa	95.0	-	-	5.0	-	-	21,819
9 - Buenos Aires	89.9	-	-	10.1	-	-	17,549
10 - La Candelaria	49.9	-	0.1	35.3	-	-	11,274
11 - Laureles Estadio	29.8	-	0.1	65.1	-	-	9,832
12 - La América	90.0	-	-	10.0	-	-	8,868
13 - San Javier	80.2	10.2	-	9.6	-	-	18,599
14 - Poblado	20.2	-	0.1	25.0	44.7	-	8,747
15 - Guayabal	36.2	-	0.4	24.4	-	-	668
16 - Belén	85.0	-	-	15.0	-	-	21,950

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Figure 5 shows the homeless estimation, while Figure 6 shows the unemployed estimation, both at county level.

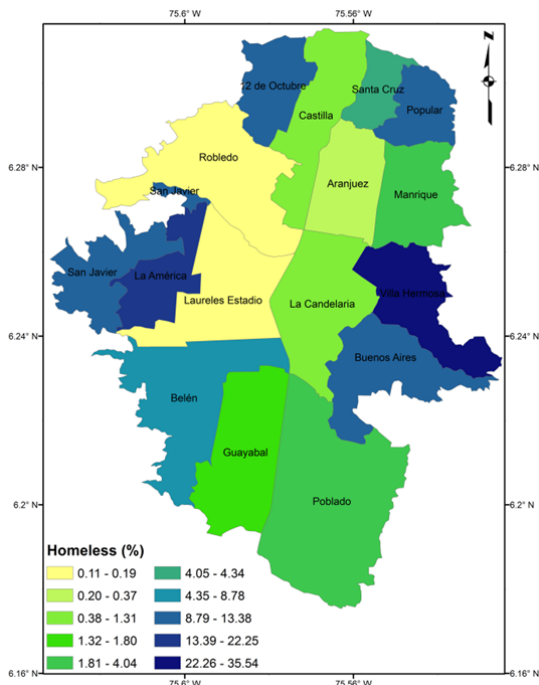


Figure 5 Homeless estimation for Medellín

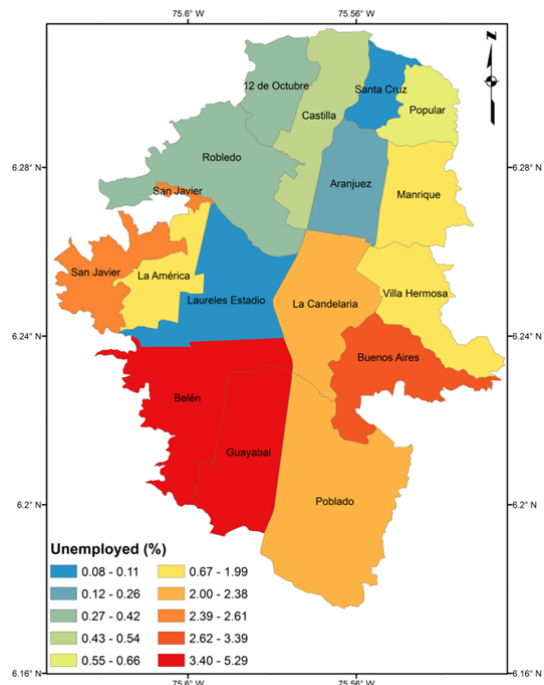


Figure 6 Unemployed estimation for Medellín

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Figures 7 and 8 show the expected deaths and injuries estimation due to the occurrence of this event where results have been grouped again at county level and per hundred thousand inhabitants.

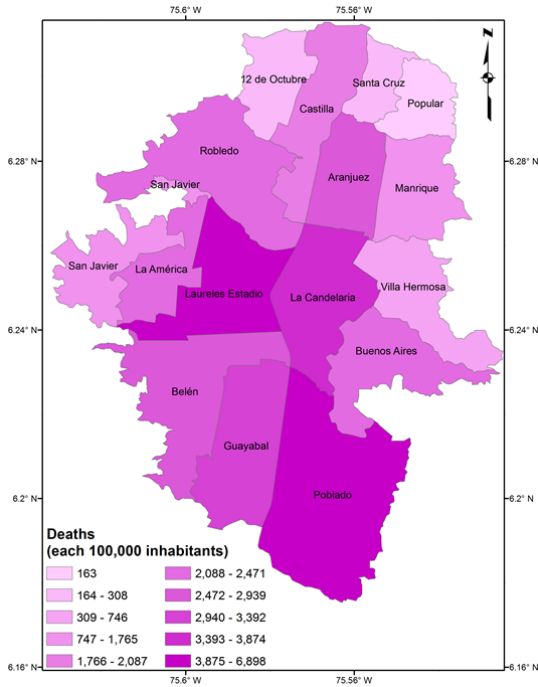


Figure 7 Deaths estimation for Medellín

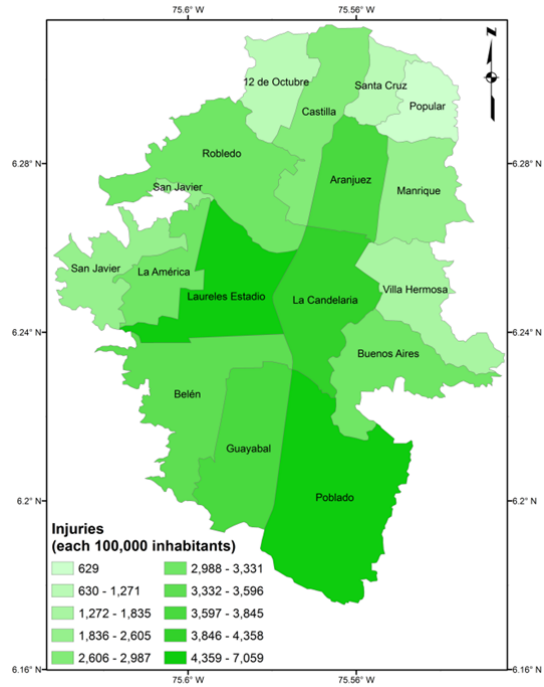


Figure 8 Injuries estimation for Medellín

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It can be observed from these results that homelessness and unemployment estimations are higher for *Villa Hermosa*, *La América*, *Belén*, *Guayabal* and *Manrique* counties, while higher death rates due to the occurrence of an event with those characteristics are expected in *Poblado* and *Laureles-Estadio* counties. Even though these two counties have the highest income levels, they have high human density indexes and high-rise buildings with similar characteristics that are more vulnerable, from the deaths and injuries point of view, if compared with low-rise masonry units.

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3. HOLISTIC SEISMIC RISK ASSESSMENT OF MEDELLÍN

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A comprehensive risk management strategy has to be based on a multidisciplinary approach that takes into account not only the physical damage and the direct impact but also a set of socioeconomic factors that favour the second order effects and consider the intangible impact in case an earthquake event strikes the city (Cardona and Hurtado 2000; Benson 2003; Cannon 2003; Cutter et al. 2003; Davis 2003; Carreño et al. 2007; 2014; Barbat et al. 2010; Khazai et al. 2014). This can be achieved by using a holistic seismic risk assessment where physical damages are aggravated by a set of socioeconomic conditions allowing comprehensive risk evaluations that are useful for decision-making processes. This approach also allows quantifying the resilience of the analysed communities, that is, their capacity to cope with the negative effects after the occurrence of an earthquake. Detailed information about this methodology can be found in Carreño (2006), Carreño et al. (2007) and Barbat et al. (2011).

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The methodology used in this study does not require the use of the exact same factors in each case study, not even in terms of the number of descriptors used, as long as the characteristics to be captured are well reflected by the ones that are chosen. The explanation is that, depending on prevalent conditions of the area under analysis, some factors can be more

357 relevant than others. For this study, physical damage is obtained from the results of the
 358 probabilistic approach, already shown in section 2, which is considered to have a higher
 359 robustness if compared with previous holistic seismic risk evaluations performed before
 360 because of the available information and its quality (Carreño et al. 2007; Marulanda et al.
 361 2013).

362
 363 As it was mentioned before, holistic seismic risk analysis can be performed at different scales
 364 but also can account for multi-hazard approaches (Jaramillo 2014). For this study, the
 365 resolution level has been set to counties and the hazard limited to earthquakes since this is the
 366 only catastrophic peril expected for the city.

367 368 **3.1 Methodology for the holistic risk assessment**

369 Applying the holistic risk evaluation methodology proposed by Cardona (2001) and Carreño
 370 et al. (2007), the urban seismic risk index USR_i is calculated starting from a physical risk
 371 index, R_F , and an aggravating coefficient, F , which accounts for the socioeconomic fragility
 372 and lack of resilience of the analysis area. USR_i is calculated by using the equation
 373

$$374 \quad USR_i = R_F(1 + F) \quad (Eq. 3)$$

375
 376 known in the literature as *Moncho's Equation* (Carreño et al. 2007). The physical risk index,
 377 R_F , is calculated considering a set of factors as well as their associated weights by means of
 378 the following expression:
 379

$$380 \quad R_F = \sum_{i=1}^p F_{RFi} \cdot w_{RFi} \quad (Eq. 4)$$

381
 382 where F_{RFi} are the p physical risk factors and w_{RFi} their corresponding weights. In this case, 8
 383 factors were considered to obtain R_F which were calculated from the results of the
 384 probabilistic seismic risk analysis of the buildings in Medellín described in section 2, in
 385 which both their structural characteristics and their mean occupation values were considered.
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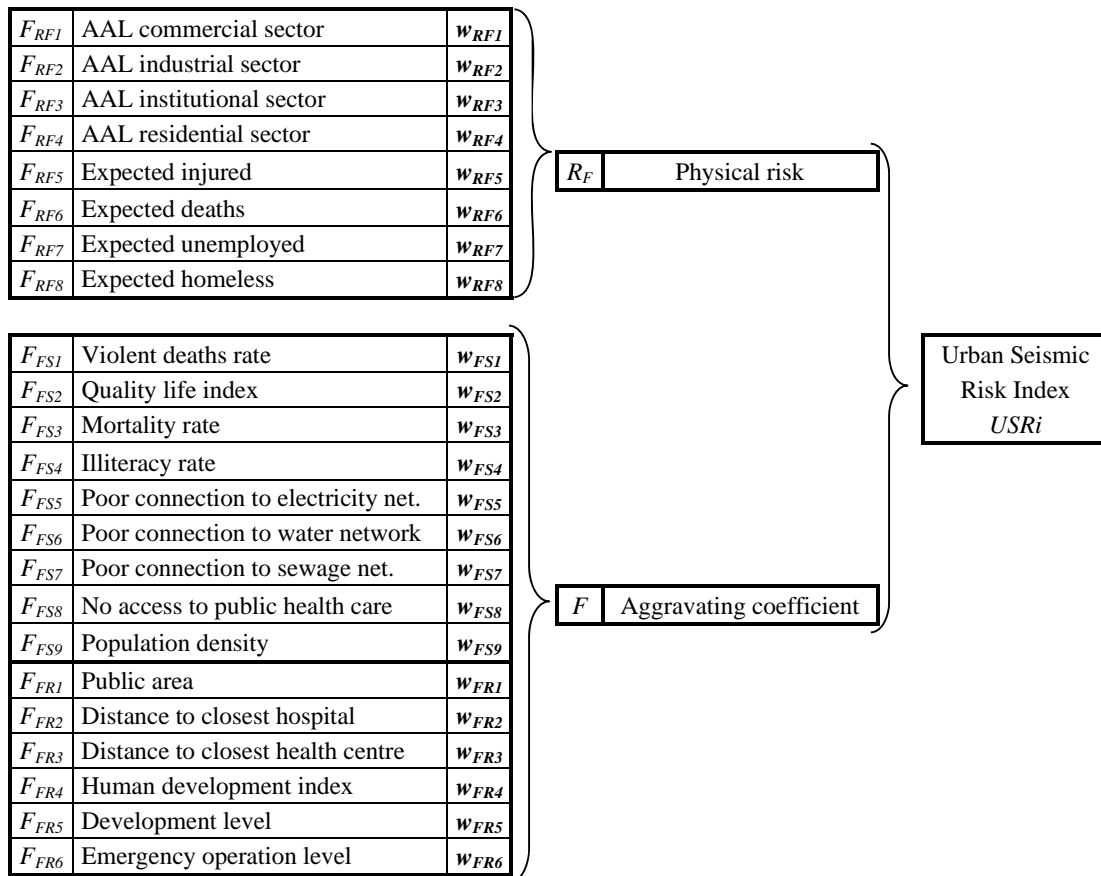
387 The aggravating coefficient, F , is calculated as follows:
 388

$$389 \quad F = \sum_{i=1}^m F_{FSi} \cdot w_{FSi} + \sum_{j=1}^n F_{FRj} \cdot w_{FRj} \quad (Eq. 5)$$

390
 391 where F_{FSi} and F_{FRj} are the aggravating factors, w_{FSi} and w_{FRj} are the associated weights of
 392 each i and j factor and m and n are the total number of factors for social fragility and lack of
 393 resilience, respectively. For this case, 9 descriptors were used to capture the social fragility
 394 conditions on each county while 6 descriptors are considered to capture the lack of resilience.
 395 Most of the descriptors were obtained using data from the local authorities (Alcaldía de
 396 Medellín 2012a; 2012b; Proantioquia et al. 2012; DAP 2012) with the exception of the
 397 calculation of public areas and distances to the closest hospitals and health centres, where
 398 geographical information system (GIS) tools were used. Figure 9 shows the summary of the
 399 descriptors used in this analysis where the ones denoted as F_{RFi} are related to the physical risk
 400 index, the ones denoted as F_{FSi} are related to the social fragility and the ones denoted as F_{FRi}
 401 are related to the lack of resilience.
 402

403

404 The selection of the descriptors for R_F was based on the outcomes that could be extracted
 405 from the fully probabilistic seismic risk analysis, while existing and available indicators that
 406 capture social fragility and lack of resilience issues were selected for the evaluation of F .
 407



408 **Figure 9** Factors used for the holistic seismic risk evaluation in Medellín (Adapted from Carreño et al. 2007)
 409

410 It is evident that each of the factors used in the calculation of the USR_i captures different
 411 aspects and is quantified in different units. Because of that, certain scaling procedures are
 412 needed to standardize the values of each descriptor and convert them into commensurable
 413 factors. In this case, transformation functions were used to standardize the physical risk,
 414 social fragility and lack of resilience factors selected for this study. Some of them are shown
 415 in Figure 10. The factors and their units, as well as the [min, max] values are shown on the
 416 abscissa and also, depending on the nature of the descriptor, the shape and characteristics of
 417 the functions vary and, because of that, for example functions related to descriptors of the
 418 physical risk have an increasing shape while those related to resilience have a decreasing one;
 419 that is, the higher the value of the factors, the lower their aggravation. The transformation
 420 functions can be understood as risk and aggravating probability distribution functions or as
 421 the membership functions of the linguistic benchmarking of high risk or high aggravation.
 422

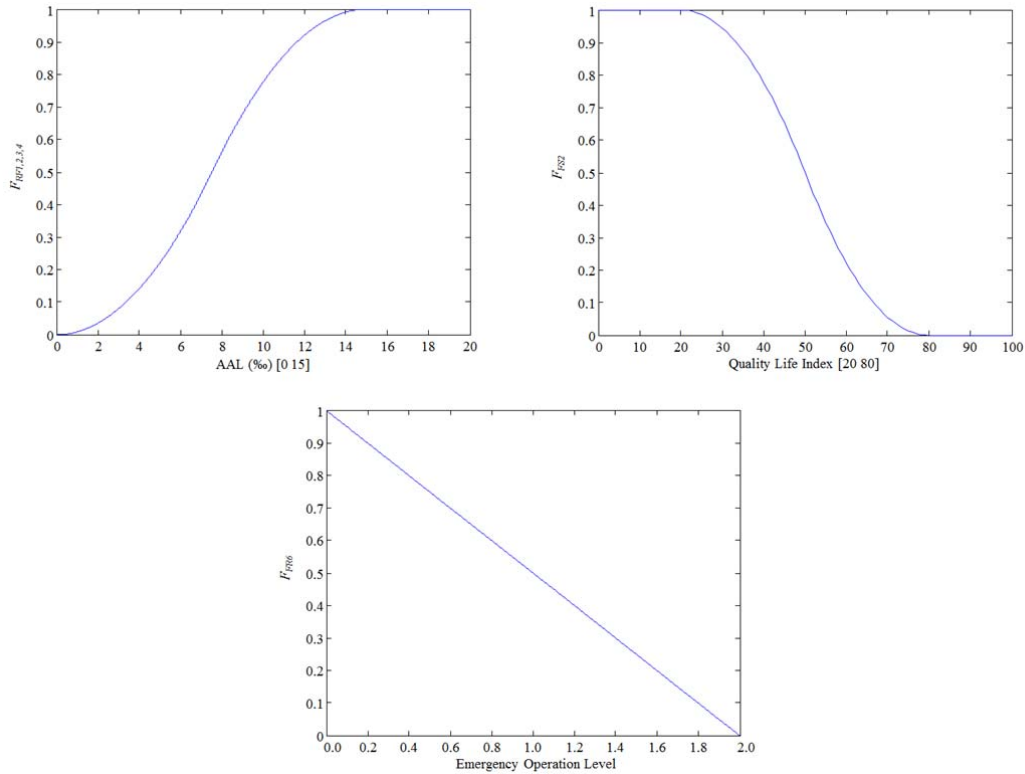


Figure 10 Examples of transformation functions

The values on the abscissa of the transformation functions correspond to the values of the descriptors while the ordinate corresponds to the final value of each factor, either related to the physical risk or to the aggravating factor. In all cases, values of the factor lie between 0 and 1. Since the transformation functions are membership functions, for high risk and aggravating coefficient levels, 0 corresponds to non-membership while 1 means full membership. Limit values, denoted as X_{MIN} and X_{MAX} are defined by using expert criteria and information about previous disasters in the region. Relative weights w_{FSi} and w_{FRj} that associate the importance of each of the factors on the index calculation are obtained by using an Analytic Hierarchy Process (AHP) that gives ratio scales from both discrete and continuous paired comparisons (Saaty and Vargas 1991; Carreño 2006; Carreño et al. 2012). AHP process was based on participation of local stakeholders and national disaster risk reduction and management experts for the definition of the weights of the aggravating coefficient factors, while, for the ones associated to the physical risk factors, besides the above mentioned participants, the authors also participated.

Tables 5 and 6 present the associated weights for the physical risk and the aggravating coefficient factors.

445

Table 5 Weights for the physical risk factors

Factor	Weight
F_{RF1}	0.15
F_{RF2}	0.15
F_{RF3}	0.15
F_{RF4}	0.10
F_{RF5}	0.10
F_{RF6}	0.10
F_{RF7}	0.20
F_{RF8}	0.05

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Table 6 Weights for the aggravating coefficient factors

Factor	Weight
F_{FS1}	0.03
F_{FS2}	0.06
F_{FS3}	0.03
F_{FS4}	0.12
F_{FS5}	0.05
F_{FS6}	0.05
F_{FS7}	0.05
F_{FS8}	0.10
F_{FS9}	0.07
F_{FR1}	0.08
F_{FR2}	0.04
F_{FR3}	0.08
F_{FR4}	0.08
F_{FR5}	0.06
F_{FR6}	0.10

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451 **3.2 Results of the holistic risk assessment for Medellín**

452

453 This section presents the results obtained using the methodology in terms of R_F , F and $USRi$.

454 Table 7 presents the results of this study for the 16 counties of Medellín sorted in descending

455 order according to the $USRi$ results.

456

Table 7 Results obtained for Medellín

County	R_F	F	USR_i
Villa Hermosa	0.31	0.28	0.39
La América	0.28	0.32	0.37
Poblado	0.28	0.20	0.34
Laureles Estadio	0.24	0.27	0.31
La Candelaria	0.22	0.33	0.29
Buenos Aires	0.22	0.28	0.28
Guayabal	0.18	0.29	0.23
Belén	0.17	0.20	0.21
Aranjuez	0.12	0.32	0.16
San Javier	0.10	0.41	0.15
Castilla	0.10	0.30	0.13
Robledo	0.09	0.31	0.12
Manrique	0.08	0.33	0.10
Doce de Octubre	0.07	0.28	0.08
Popular	0.06	0.34	0.08
Santa Cruz	0.02	0.29	0.02

458

459

460 Since the results have been obtained using a GIS tool, maps with the distribution of the results
 461 can be built and could be of help to decision-makers for communicative and comparison
 462 purposes among them. For each index, a ranking has been generated to classify each result
 463 into low, medium-low, medium-high, high and very high categories. Figure 11 shows the R_F
 464 at county level. The highest R_F values are found in *Villa Hermosa* and *Poblado* while the
 465 lowest values are found in *Popular* and *Santa Cruz*. This is an interesting finding since the
 466 two lowest results correspond to low-income areas and can be explained by the low injury and
 467 death rates associated to the building classes in these areas since they correspond to non-
 468 engineered systems, typically made from light materials, that do not represent, in general
 469 terms, harm to the inhabitants. Another finding of interest is that, even though *Poblado* has
 470 the best socioeconomic conditions, a disorganized urbanization process has been developed in
 471 the area and high rise structures, not always complying with the requirements established by
 472 the Colombian earthquake resistant building code, have been built. Its large R_F value is
 473 explained by the high physical vulnerability and the consequences in terms of expected
 474 deaths, injured and homeless in it. In terms of the categories used to aggregate the results,
 475 only *Villa Hermosa* has a high physical risk index category, while medium-high values are
 476 found at *Poblado*, *Laureles Estadio*, *La Candelaria*, *La América* and *Buenos Aires*.

477

478 In all counties, the descriptors that, after considering their relative weights, contribute the
 479 most to R_F are the ones that account for deaths and homeless. The estimation of these
 480 descriptors is directly related to the physical damage of the dwellings and, thus, a reduction on
 481 these descriptors can be achieved through the development of retrofitting schemes of at least
 482 essential buildings such as hospitals and schools, while also decreasing the physical
 483 vulnerability of new infrastructure by enforcement on the use of the earthquake building code.
 484 Reducing the existing vulnerability is an ideal approach, but incentives to do so must be
 485 created, even more when seismic risk perception is low because of the low occurrence rate of
 486 earthquakes in Medellín.

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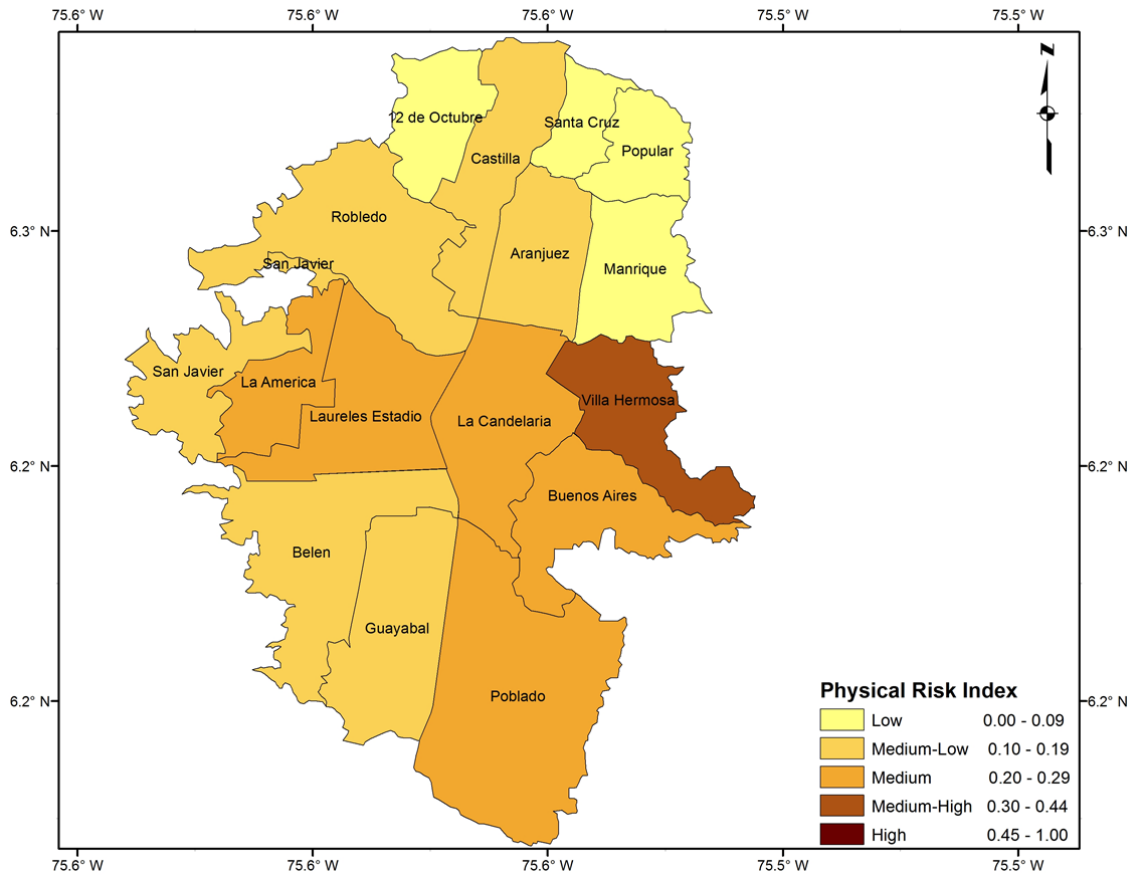


Figure 11 Physical risk index by county level for Medellín

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Figure 12 shows the aggravating coefficient, F , at county level. The highest F is found at *San Javier* which constitutes a problematic area of the city from the social, urban planning and security perspective. Additionally, marginal areas, such as the ones that exist in *Villa Hermosa* and *Popular*, contribute to the large aggravating coefficients. Better characteristics can be found in *Laureles-Estadio*, and *Poblado* which are the wealthiest and more urban developed areas, though not necessarily organized, of Medellín. *Belén* constitutes an interesting case because, despite the fact that it does not have the best economic conditions, it presents a low aggravating coefficient because of the presence of several hospitals and medical centres.

500

From the results, the descriptors for social fragility and lack of resilience that most contribute to the aggravating coefficient, F , are the population density and the public area, respectively. These issues can be addressed by integrating the results with urban planning actions that can account for the improvement of today's conditions regarding those topics and need to be included in the development plans of the city. The population density captured here is not proportional to the casualties estimation performed for the estimation of R_F since the vulnerability functions vary from building class to building class and, as shown in Table 4, that distribution has significant variations along different areas of the city.

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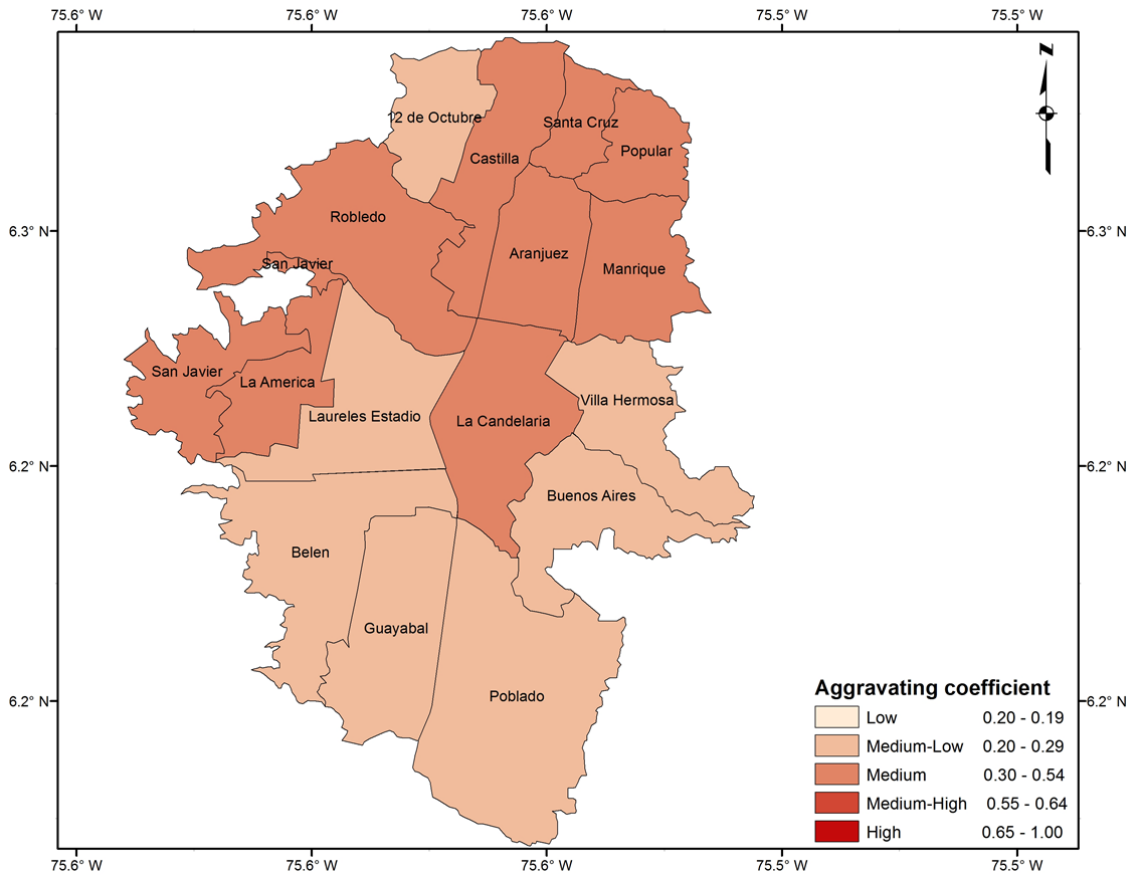


Figure 12 Aggravating coefficients by county for Medellín

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Figure 13 shows the USR_i at county level. The highest USR_i is found in *Villa Hermosa* followed by *Poblado* since a high R_F value is combined with an intermediate F , whereas important increases in the final results are observed in *La América*, *Laureles Estadio*, *Buenos Aires* and *La Candelaria*, reflecting the importance of accounting for socioeconomic characteristics, additional to the traditional physical seismic risk results. From here, it can be concluded that even if income levels are useful to determine the vulnerability of a certain area, from either the physical or social dimension, it is not the only driver that influences the final result. Finally, Figure 14 shows the ranking in terms of the USR_i to better understand the differences on the results between the counties.

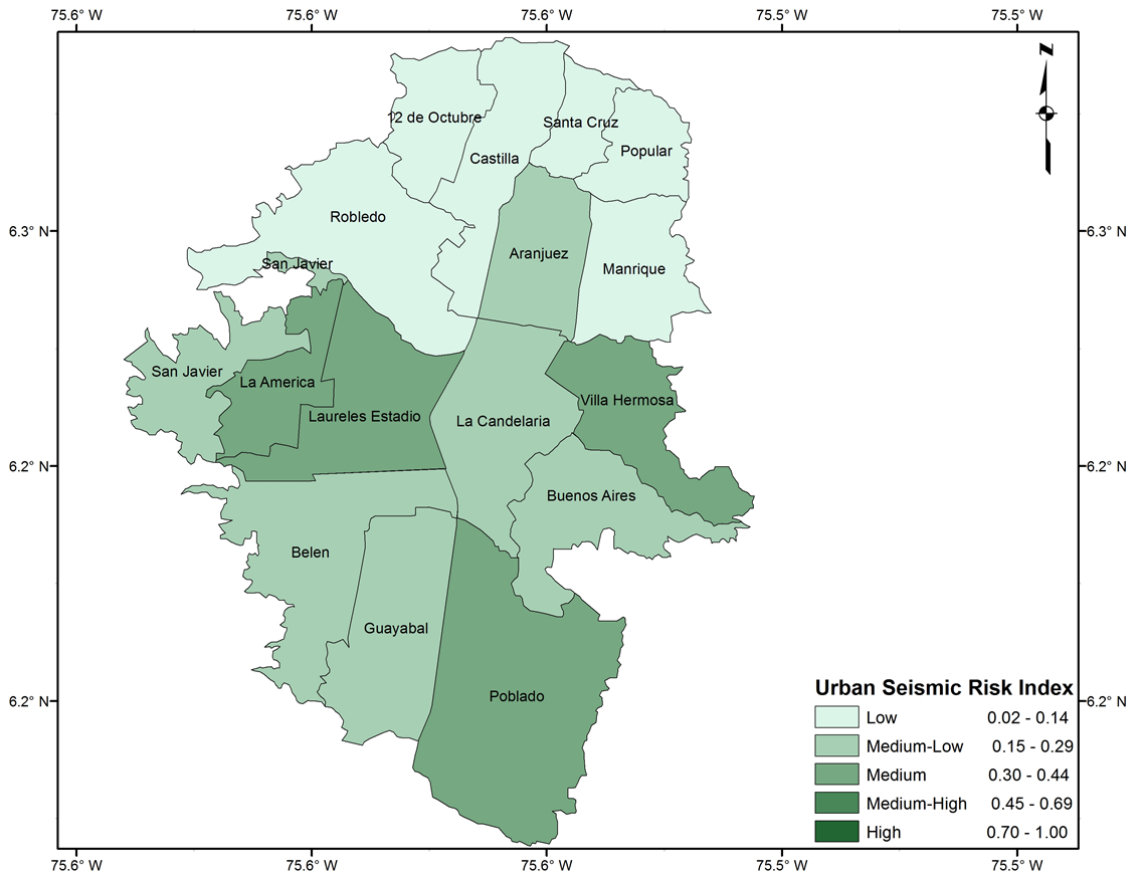


Figure 13 USRi results by county for Medellín

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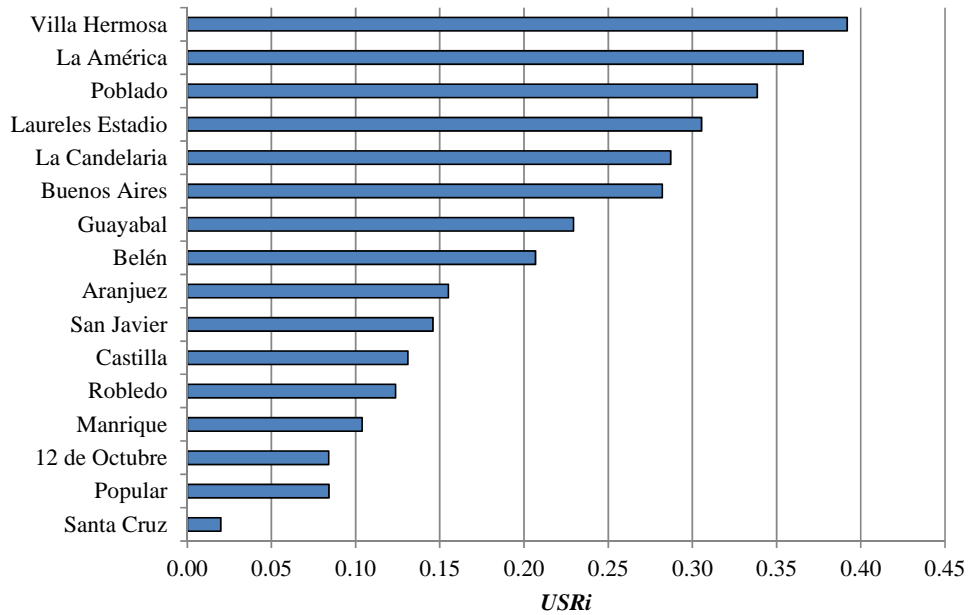


Figure 14 USRi ranking for Medellín

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529 **3.3 Disaggregation of the holistic assessment of risk at county level**

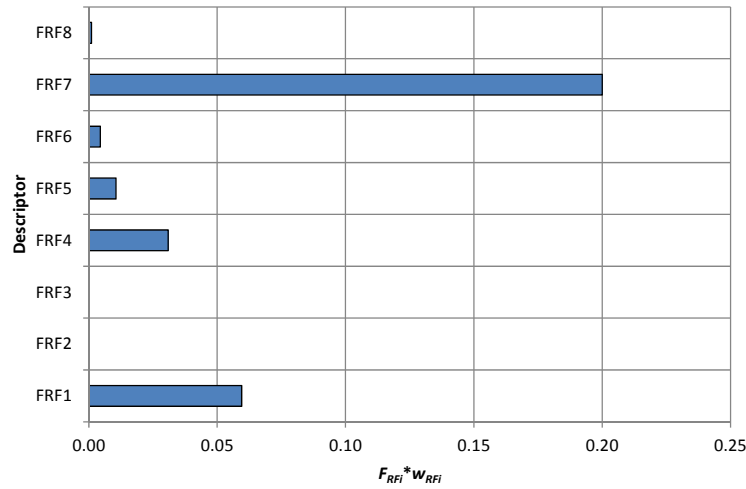
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531 Given that the USR_i is a composite indicator, after obtaining the final result it is possible to
 532 disaggregate it and to see the contribution of the different descriptors related to the physical
 533 risk and/or the social fragility and lack of resilience. This disaggregation can be made for the
 534 16 counties of Medellín. As an example, the mentioned disaggregation is presented for the
 535 *Villa Hermosa* County, the one with the highest USR_i .

536

537 For R_F , as it can be seen in Figure 15, the descriptor with higher participation is the F_{RF7}
 538 (using the same notation as Figure 9) which is related to the number of homeless which, as
 539 was explained above, is directly related to the calculated MDR given the occurrence of the
 540 selected earthquake event. For the social fragility descriptors, the one with higher
 541 participation is F_{FS1} related to the violent deaths rate, as it can be seen in Figure 16. Finally,
 542 for the lack of resilience descriptors, the one with higher overall participation is F_{FR1} ,
 543 associated with the available public space, as shown in Figure 17.

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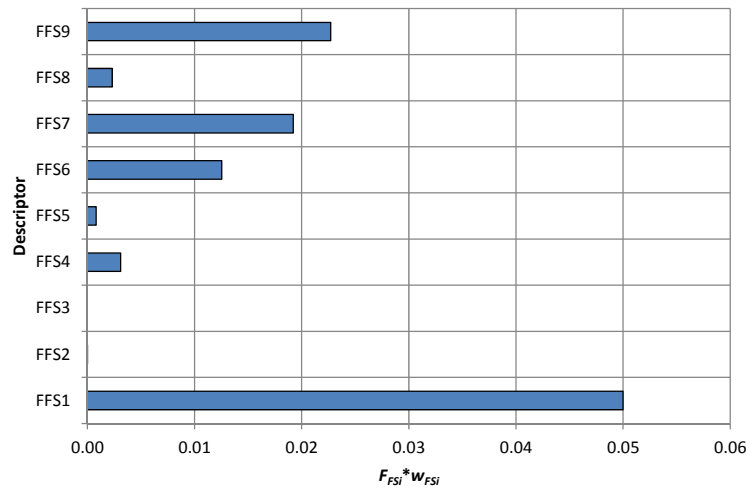


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Figure 15 F_{RFi} disaggregation for *Villa Hermosa* County

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Figure 16 F_{FSi} disaggregation for *Villa Hermosa* County

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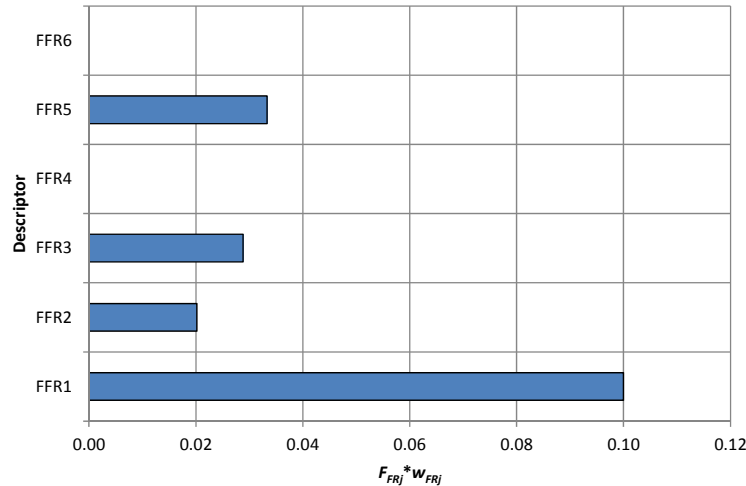


Figure 17 FFR_i disaggregation for Villa Hermosa County

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554 Besides allowing identifying the factors that mostly contribute to the USR_i either in overall
555 terms or by category, the disaggregation process highlights the necessity of a multi-
556 disciplinary approach in a comprehensive seismic risk assessment framework since the risk
557 drivers may be related to different origins such as building code compliance and enforcement,
558 urban planning and territorial management, as it has been explained for the *Villa Hermosa*
559 County. The results of this study can be integrated into other assessments related to the
560 performance of the disaster risk management strategies in the city, such as the one developed
561 by López (2010). Also, incorporating these aspects in the disaster risk management scheme at
562 local level is of high importance in a city where the perception of seismic hazard and risk is
563 low by its inhabitants, but, where not only because of the geological and tectonic conditions
564 but to the social, economic and urban planning ones, the occurrence of an earthquake can lead
565 to disastrous consequences.

566

567 4. CONCLUSIONS

568

569 Probabilistic risk assessment methodologies, such as the one used by the CAPRA Platform,
570 include advanced tools to quantify expected losses on a portfolio of exposed assets given the
571 occurrence of hazardous events. These tools must be understood as models that are intended
572 to represent a reliable order of magnitude of the expected losses and not to predict events and
573 exact amounts. It is important to obtain physical risk results using a probabilistic approach,
574 considering the inherent uncertainties, but it is also essential to move towards the use of the
575 results within a multidisciplinary disaster risk management framework, such as the one of this
576 study. When calculating physical losses with this approach, it is important to take into account
577 the correlation between the losses since its exclusion may lead to underestimation of them;
578 details about how this issue is dealt with, within the CAPRA Platform, can be found in
579 Salgado-Gálvez et al. (2014a).

580

581 Regarding the risk identification process, building by building information is useful since the
582 individual location of a dwelling in a large city such as Medellín can lead to significant
583 changes on its individual expected damages and losses due to geographical variations on the
584 hazard intensities, a fact that is heightened when a seismic microzonation study is included.
585 On the other hand, when communicating aggregated risk through maps, results should be
586 grouped in larger divisions such as counties in order to avoid misleading conclusions.

587 Catastrophe risk models are based on the large numbers law (Grossi et al. 2008), where a
588 statistically significant number of elements are required to obtain a reliable estimation of the
589 risk results but seen as a whole and not on an individual basis. For that reason the physical
590 risk results have been grouped at county level which constitutes the administrative division
591 for Medellín. Grouping results on administrative areas can also facilitate the decision-making
592 process since comprehensive schemes can be developed by establishing actions that, in
593 overall, can reduce today's risk conditions.

594

595 It is relevant to quantify seismic risk from both a physical and a holistic perspective because
596 even though earthquakes are not the most common hazardous event in the city if compared to
597 flash floods or landslides (which are not considered catastrophic); an event like this can lead
598 to correlated damages and deaths, as well as to important disruptions occurring at the same
599 time in different zones within the city. Also, though the uncertainties related to the physical
600 seismic risk assessment have been accounted for, future research is needed in order to
601 incorporate the ones existing in the considered socio-economic characteristics (Burton and
602 Silva 2014). Those cannot be handled by means of probability distributions but nevertheless it
603 is important to highlight that within the methodology explained and used herein, sensitivity
604 tests on input data, weight and transformation functions using Monte Carlo simulations have
605 shown how, at urban level, the risk rankings and risk level ranges derived from the composite
606 indicator are robust (Marulanda et al 2009).

607

608 Seismic risk assessed from a hard, soft or holistic approach is intended to contribute to the
609 effectiveness of management strategies which largely depend on the decision-making process.
610 Though this methodology can be understood as a simplified representation of the seismic risk
611 at urban level, it performs a multidisciplinary approach that accounts not only for the physical
612 damage but for social, institutional, economic and organizational issues that influence the risk
613 results. Vulnerability is not only seen as a risk factor determined by the physical
614 characteristics of a group of buildings, but also as being related to social fragility and lack of
615 resilience of the exposed communities, while poverty must be understood as a vulnerability
616 driver and not vulnerability itself.

617

618 A disaster risk reduction management scheme must involve an interdisciplinary process and
619 the holistic evaluation contributes to this process, not only by considering the socioeconomic
620 factor but by being a useful way to communicate risk through the identification of the critical
621 areas of a city where the vulnerability is assessed considering different perspectives.

622

623 Finally, these kind of evaluations can be periodically updated to evaluate the effectiveness of
624 the prevention and mitigation strategies defined for the area of analysis whilst highlighting the
625 most important measures to be taken that are needed to decrease either the physical
626 vulnerability, the social fragility conditions and/or the lack of resilience.

627

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629

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638

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